



**NOAA
FISHERIES**

Advance Notice of Proposed Rulemaking to Potentially Update National Standard 4, 8 and 9 Guidelines

Wendy Morrison, Office of Sustainable Fisheries

Caribbean Fishery Management Council Meeting

August 15, 2023

Carolina, Puerto Rico

Objective and Goal for this Advance Notice of Proposed Rulemaking (ANPR)



Objective: Determine if updates to the Guidelines for National Standards 4, 8, and 9 are needed to improve federal fisheries management.

Goal: Solicit public input on the current guidelines: areas/issues that may benefit from further consideration and/or revisions, as appropriate.

Background

MSA National Standards:

- NS 4 – **allocations** shall: be fair and equitable; promote conservation; not result in excessive shares.
- NS 8 – consider impacts to **communities**; provide for sustained participation; minimize adverse economic impacts to the extent practicable.
- NS 9 – minimize **bycatch**, and bycatch mortality, to the extent practicable.



ANPR Focuses on 2 Current Challenges

- Climate-Related Impacts on Fisheries
- Promoting Equity and Environmental Justice in Fisheries



NS4 (Allocation) Guidelines: Climate Issues

We request specific input on:

- Approaches for balancing access for:
 - historical users,
 - marginalized individuals who may have been inequitably excluded historically, and
 - new users
- If revisions are needed to reinforce the NMFS Allocation Policy
- Types of documentation, analyses, or alternative approaches that could be considered.



NS8 (Communities) & NS9 (Bycatch) Guidelines: Climate Issues

We request specific input on:

- NS8 - updating the guidelines to improve the ability of communities to adapt to changing conditions.
- NS9 - updating the guidelines to better account for changing distributions of target stocks, bycatch, and protected resources.



NS4 (Allocation) Guidelines: Equity and Environmental Justice

We request specific input on:

- Approaches to improve consideration of
 - underserved/underrepresented communities
 - previously excluded entrants
 - new entrants
- Types of documentation and analyses that could help ensure allocations are fair and equitable



NS8 (Community) Guidelines: Equity and Environmental Justice

We request specific input on:

- If the definition of “fishing community” within the guidelines should be updated:
 - to allow communities that are not place based (i.e., fishery participants are not required to live in same geographic location)



NS8 (Community) Guidelines: Equity and Environmental Justice Continued...

We request specific input on:

- If the definition of “fishing community” within the guidelines should be updated:
 - to shift balance between dependence and engagement



NS8 (Community) Guidelines: Equity & Environmental Justice Continued...

We request specific input on:

- How to appropriately balance requirements for “sustained participation” of fishing communities with the need to improve consideration of:
 - underserved/underrepresented communities
 - previously excluded entrants
 - new entrants
 - communities with high levels of social or climate vulnerabilities



NS9 (Bycatch) Guidelines: Equity and Environmental Justice

We request specific input on how/whether to:

- Modify guidelines to minimize bycatch in a manner that is equitable across different fisheries and gear types
- Better balance needs of bycatch and target fisheries in a manner that is equitable across different fisheries and gear types, especially when one or more fisheries are important for underserved populations.



Other Challenges Mentioned in ANPR

NMFS is also requesting comments on:

- Options for minimizing bycatch under the NS9 practicability standard
- Revisions to the guidelines that would incentivize reducing waste



Timeline:

ANPR

- Published May 15, 2023
- Presentation to CCC May 23, 2023
- Presentations offered to each Council June-August 2023
- Two Tribal and One National Level Webinar June-July 2023
- Public comment period closes September 12, 2023



If warranted, NMFS will begin drafting a proposed rule in Fall of 2023

QUESTIONS OR COMMENTS?

